Date: 11-15-11

To: Carlin Hertz, Non Profit Grants Coordinator – USCG

From: Marlene D. Barrington, National Boating Federation Grant Manager

Subject: Close-Out Report Grant 10.02.18

The National Boating Federation received USCG Partnership Grant #10.02.18 and is herewith submitting our closeout report and the final SF425 along with a breakdown of expenditures and a brief narrative regarding each meeting attended. Complete trip reports may be found on the NBF Website, www.n-b-f.org.

NBF spent all grant funds in reaching out to new and current boating safety partners and other boating related organizations. You will see that Grant funds were not utilized to cover expenses of NBF meetings, including travel of the NBF Board Members.

The National Boating Federation made maximum use of its unique opportunity to disseminate boating safety information gained through the Partnership Grant to its member yacht clubs and yacht club associations that might not otherwise be reached. Our website hits have grown in direct response to our meeting attendance by 11.4% from Oct 20 to Nov 19. Our eLert signups have grown through the increased website activity. NBF continues to distribute our ‘Cell Phone’ brochures and has recently drafted an instructional brochure targeting recreational boaters with instructions for obtaining their MMSI number. We are developing an eBulletin which we plan to launch later this month to share pertinent boating information to all member organizations.

NBF signed an MOU with the National Water Safety Congress in March of this year and we are in the process of establishing an MOU with Safe Kids USA.

The NBF Executive Committee and delegates are volunteers whose efforts support boating safety in America. These volunteers are also recognized for serving in other boating organizations such as the Power Squadron, USCG Auxiliary and BSAC.

This partnership grant award has allowed us to represent our organization and support recreational boating safety objectives at a level never before attained. We look forward to promoting boating safety and participating in renewed efforts with our partners in 2012.
The USCG Auxiliary National Conference was held in Scottsdale, AZ on August 28, 2010, where I, as NBF Immediate Past President, presented the National Boating Federation award for Public Education. This recognized the most outstanding and productive flotilla in the USCG Auxiliary. The 2009 recipient was Flotilla 63 Poquoson, VA (5th District Southern Region). This award emphasizes and supports the Coast Guard Strategic Plan objectives and highlights the importance of boating education and will encourage other flotillas to increase their support of public education.

2009 Award received by Division 6 Commander Scott Ripley for Flotilla 63 Commander Jim Powell and U. S. Coast Guard Auxiliary Commodore, Nick Kerigan

During the conference a meeting with the American Sailing Association was held to discuss and urge ASA to take the actions necessary to have their basic course meet NASBLA standards and accreditation due to concerns expressed to NBF by several ASA sailing schools. ASA promised to look into how this could be accomplished. If done by ASA, it would support the RBS Strategic objectives by increasing the number of boaters achieving certification for NASBLA-Approved courses and fostering safe boating practices.

This conference provided several new products to enhance boating safety courses; i.e., PFD Inflatable Instruction Kit, new BOAT ALASKA Video (great for instructor certification and annual refresher training).

The Beyond Cold Water Boot Camp video (this was found to be great for instructor certification and annual refresher training). This information was disseminated to instructors in Virginia and other states and is currently being utilized.

The Beyond Cold Water Boot Camp video was issued electronically to all Fire Departments & EMS in Virginia.

A great deal of the information provided at NASBLA was either published in the LOOKOUT or disseminated to the NBF membership via the Internet with the potential of reaching a portion of the 1 million boaters that NBF represents.
The meeting offered a good opportunity to discuss the concerns of NBF members with attendees at the conference.

11/17/2010  American Canoe Assn. Conference, Asheville, NC – Tom Dogan $1,404.28

The American Canoe Assn. hopes to ‘link-up’ with the United States Coast Guard Strategic Plan, specifically, objectives #2 – awareness of safe boating practices and objective #4 – wearing one’s life jacket. One of the most active campaigns they are involved in is the ‘Wear It’ campaign and they are producing public service announcements in this regard.

1/22/2011  American Recreation Coalition, Dallas, TX – Margot Brown $1,653.44

February 2011: American Recreation Coalition.

This was the first attendance at this organization by NBF. The principal purpose of presentations was the demonstration of needs and accomplishments in support of outdoor recreation in general. Funding mechanisms, fees and special taxes to preserve and maintain "Outdoor Recreation" were primary subjects for discussion. While the term "outdoors" does imply lakes, rivers and oceans, the recreational boater was briefly mentioned only once or twice during the meetings. It was, however, of importance to interact with various representatives of forest and public land services, and to emphasize the importance of safe recreational boating practices at all outdoor facilities.

1/14/2011 NBSAC Meeting, Washington D.C. – Tom Dogan, NBF Past President $1,533.78

Chairman Jim Muldoon opened the meeting and welcomed Rear Admiral Cook and Captain Rizzo, USCG, the members of the USCG, and members of the audience. He reiterated that these are times of Council uncertainty, and that many members were “holdovers” and that new appointments hadn’t been made in some time. He noted that Fred Messmann and the Strategic Plan Subcommittee have worked very hard and for a long time without knowing the status of the council and whether it would be continued. The Council had been reauthorized for an additional 10 years, and Coast Guard was working on getting its charter renewed.

Mr. Jeff Hoedt spoke about the Grants Management Program, and explained its details and changes of staff, and explained that all should be ready to cooperate with it. He explained that leadership at the Coast Guard is targeting a 70% life jacket wear rate, and also enhanced recreational boater education. He cited the “Don’t wreck your summer” campaign, and similar strategies to increase boater safety. He discussed the JSI life jacket wear study, which showed a decrease in life jacket wear rates from 2009 to 2010, and ongoing life jacket validation studies. He also discussed the studies on blended fuels, E15, and related issues.

The rest of the meeting included talks by various speakers who discussed their connection to the strategic plan and how it would be implemented and utilized to improve boater safety. Jim Graybeal, President of NASBLA, spoke about the new field sobriety tests, and other NASBLA issues. Captain David McBride spoke about the CG reauthorization bill and the possibility of mandatory EPIRB carriage requirements.
Many Council member questions and issues were fielded by the various meeting speaker participants, and much discussion was held about how these various interests and issues fit into the Strategic Plan.


This was an outstanding opportunity to receive an in depth briefing on the USPS “On Water Training Program” and to discuss ways that NBF might assist in publicizing and promoting the USPS initiative to its members.

Through the issues raised during the Mandatory PFD Wear discussion, better understanding was achieved that can be used to respond to questions that will be raised by NBF members thereby enhancing support for this initiative. The knowledge gained will also enrich the discussion within the NBF itself as to what position should be taken regarding mandatory PFD wear. Information regarding this issue was disseminated to the NBF membership as well as updates on the USACE Life Jacket test.

Although there have been some objections to the “Shock Type” Boating Safety videos, NBF was able to reaffirm their support for such public awareness campaigns.


This conference highlighted the importance of partnerships and communications required to achieve boating safety objectives.

NBF joined many other boating organizations in signing the RBS Strategic Objective Plan and committing to support of its objectives.

As a result of the discussions with the NWSC during IBWSS, an MOU between the two organizations was signed. Based on the MOU, NBF plans to be an active member of the NWSC and will be proactive in support of their mutual objectives. Information on this conference and the MOU was disseminated to the NBF membership.

A second meeting was held with the American Sailing Association representative during which he stated that ASA would seek NASBLA certification for their basic sailing course within the next year.

4/1/2011 NBSAC Meeting, Washington DC – Tom Dogan, Past President $1,447.69

Richard Moore presented the mandatory life jacket recommendations made by the Life Jacket Workgroup established by NBSAC and the USCG. He spoke of the 2004 life jacket forum, and the thought at that time that boaters were not ready for mandatory life jacket wear, so they tried the voluntary “wear it” campaign, which failed to significantly raise wear rates. The workgroup focused on finding the “sweet spot” on boat size, and safety designed to save lives without being overly burdensome to the boater. The workgroup’s goal was to make a specific recommendation among various alternatives. They determined that mandatory life jacket wear for those in 26’ or less boats would probably be opposed by many and, after much discussion reviewing data, by an 11-2 majority it was agreed that mandatory life jacket wear for those in vessels less than 18 feet in length was the appropriate choice. They estimated that this should save approximately 70 lives per year. Many thought this would be higher life savings per year, but the statistician they engaged (Dr. L. Daniel Maxim) said
that was a conservative and defensible estimate. And, all members supported mandatory L J wear for PWC and paddlecraft, regardless of length.

4/14/2011 National Drowning Prevention Symposium, Colorado Springs, CO – Tom Dogan $1,975.31

The 2011 National Drowning Prevention Symposium presented a very interesting choice of speakers and ideas all related to the prevention of drowning deaths in the US. I was able to represent the National Boating Federation at this conference and to interact with the many dedicated professionals and other individuals present all of whom were focused on preventing drowning deaths. Because 80% of the boating related fatalities are classified as drownings, this conference did present a pertinent forum to our own agenda and interests in furthering and promoting boating safety.

This Seminar was not solely focused on boating safety, but there was so much overlap, and our missions of saving lives is so similar, that it is the opinion of the author that this was an excellent program to attend, and the many interactions with others I had, wherein I was able to stress the role and importance of the NBF and its work in supporting the recreational boaters regarding boating safety, made attendance at the meeting well worthwhile. I also must mention that the many contacts made on behalf of our organization with those of similar lifesaving goals, and I suggest that we do support the goal of the organization in getting others to see the light and encouraging them to wear life jackets while conducting boating athletic activities, and other recreational boating pursuits. This was an excellent meeting, and I would recommend that we as a group plan to continue our participation and attendance in this dedicated group’s meetings.

5/4/2011 NAVSAC Meeting, Washington, D.C. – Tom Dogan, NBF Past President $1,468.93

This meeting was held in Arlington, VA with the following issues being discussed: Coastal Marine Planning; update on Navigation Rules changes; E-Navigation Strategy; Electronic Chart Display and Information System; Virtual Aids to Navigation; NAVSAC Task 11-02 Proximity of Offshore Energy Installations to established ships routing measures; NAVSAC Task 08-07 Autonomous Unmanned Vessels; and proposed changes to the COLREGS. The full report of this meeting is posted for our entire membership on our website www.n-b-f.org

6/5/2011 WSBAA Conference, Las Vegas, NV – Marlene Barrington, NBF Past President $ 920.32

The National Boating Federation reported on current issues that related directly to Boating Safety in America. I was able to supply brochures and paddle craft identification stickers to all members in attendance. There was good attendance including representatives from the South Pacific islands. All reports were extremely useful and all related to boating safety in all of the states and islands represented. I was able to share NAVSAC meeting information with those present and also was able to share WSBAA boating safety concerns with all delegates to the National Boating Federation. This exchange was educational for both of our organizations.
I have attended the first such National Conference, and several others since then. I have encouraged members of the National Boating Federation to attend, and become members of their local Harbor Safety Committees, as the ongoing relationship between recreational boaters and commercial shipping interests cannot be overstated.

The uniformed and civilian Coast Guard were well represented at this conference. However, from Commandant Papp's initial address to the end of the conference, questions from the audience, often reflecting our interest in particular boating safety problems or frustrations therewith were freely discussed at all levels.

These meetings remain a major learning and teaching experience for the National Boating Federation. A full report can be viewed on the NBF website.

I also represented NBF at the Small Vessel Security Threat Conference in San Francisco in November. Because I served on a recreational boating panel discussing security, it was an excellent occasion to introduce the audience to the basic premises of the National Boating Federation and some of its accomplishments. I was able to express my frustration with the lack of new direction with ‘America’s Waterway Watch’, and expressed the need to mark publications with not only the telephone logo 24WATCH, but also mark the actual telephone number, 249-2824 to be more readily readable in an emergency situation. Robert Gauvin’s key address regarding Small Vessel Security Implementation made the audience realize the enormity of the past, present and future dangers of small vessel interference in navigational security.

The conference provided an excellent opportunity to gain an understanding of current harbor safety issues that impact recreational vessels and their safety. Also, what mitigation strategies can be undertaken via public education, public awareness, etc?

It allowed opportunities to address commercial concerns and highlight what initiatives were underway to enhance recreational boating safety as well as in harbors and waterways used by commercial vessels.

The conference also provided a venue to learn of initiatives undertaken by harbor safety committees nation-wide and to strengthen relationships with their attendees as well as the commercial maritime representatives present. For a great number of years, NBF has encouraged its members to join and actively participate in Harbor Safety Committees.
Based on this conference NBF has also begun encouraging its members to join Area Maritime Safety & Security Committees and to actively participate at their meetings and to ensure the information gained is disseminated to members and other recreational boaters.

8/25/2011 USCGAUX NACON, Charlotte, NC – Pres. Fred Poppe $1,006.88

NBF presented the **Outstanding Public Education Award** to Flotilla 11-05 from Lake Elsinore, CA to Flotilla Commander Joe Capobianco. The flotilla is a part of District 11, Southern Region of the U.S. Coast Guard Auxiliary. NBF sponsors this award annually. The award aims to increase the number of Public Education Class Sessions held throughout the United States by increasing the competition for this award between the flotillas of the Auxiliary. Similar public education awards are given annually to outstanding USPS Squadrons.

9/9/2011 NASBLA Meeting, Milwaukee, WI – Ev Tucker $1,272.18

During the period 10 to 14 September 2011, I attended and represented NBF at the 2011 NASBLA Conference at the Pfister Hotel, Milwaukee, WI. In contrast to the 2010 conference in Honolulu, this year’s conference was similar to the previous years.
very well attended with 48 of the 54 BLAs attending. The information gained at this conference was very valuable and will be used to guide NBF’s decisions and plans over the next year.

The NASBLA Education and Governmental Affairs Committee meeting was particularly useful as NBF serves an Associate Member Observer on both committees and is active in supporting their objectives.

Expect reduction in Trust Fund monies in 2012 due to boat sales, etc. bring down. This means that the monies for grants will be less. Grants will be evaluated based on their impact in accomplishing the RBS Strategic Plan objectives.

Major Thrusts in 2011 are PFD Wear, Skill Level Training with emphasis on the development of public on the water courses, initiatives to increase awareness & basic safety knowledge assessment. Information gained during the conference was disseminated to the NBF membership and other boaters.

9/9/2011 NASBLA Meeting, Milwaukee, WI – NBF President Fred Poppe  $ 106.12

My attendance at the NASBLA conference provided an opportunity to strengthen our relations with Jim Vass, National Commodore, USCGAux; Moe Morelock, BLA from the State of Illinois; John Johnson, Executive Director, NASBLA, William Gossard, National Program Coordinator, NTSB; Christopher Hart, Vice-Chairman NTSB, as well as Jeffrey N. Hoedt, Chief, Boating Safety Division, USCG. The business meeting portion of the conference was most informative. I am happy that NBF has a signed MOU with NASBLA and that we are boating safety partners.

9/9/2011 NASBLA Meeting, Milwaukee, WI – Carolyn Belmore, NBF Committee Member  $1,412.75

Attending the NASBLA Annual Meeting provides the opportunity to interact with and discuss concerns with many of the implementing partners of the Strategic Plan. Most of the implementing partners participate in the NASBLA meeting to assure that they are working toward the ultimate goals of the Plan.

Additionally as I hold a seat on the Education Subcommittee of NASBLA there is the opportunity to have input into any changes in the education standards and the process for approval of education materials. A full report can be viewed on the NBF website.

9/15/2011 USPS Governing Board, Greensboro, NC – Ev Tucker  $900.29

As always, the USPS Conference was outstanding with lots of good information presented and excellent exchanges between attendees. It was very well attended with over 500 members present plus a significant number of boating related organizational representatives. Information received during this conference was passed to NBF members and other boaters via the Internet.
The NBF E-LERT System was covered at the general session and all members were urged to sign up for it in order to receive the most current information affecting recreational boating system. Emphasis was placed on the timeliness of this information that would enable USPS members and other boaters adequate time to provide their concerns or support prior to a decision being reached.

Following an excellent briefing on the USPS’ “On the Water Training” Program, NBF stated they were in full support of the program and when appropriate will urge their members to publicize and support this valuable initiative. NBF after listening to the discussion and varying opinions regarding mandatory PFD wear and the BSAC recommendation stated that at the next NBF meeting this matter will be addressed and an NBF position established.

In summary, perhaps the most valuable outcomes of NBF’s attendance was to gain up to date information to disseminate to our members and the opportunity to network with the USPS leadership and with representatives of the USACE, BOATUS Foundation, ACA, CPS, NASBLA, NSBC, BSA, and others. During these interactions, emphasis was placed on NBF’a full support of the current boating safety initiatives and willingness to partner with other organizations to achieve them.


On September 24, 2011, I travelled to Washington, D.C., to meet and discuss with SAFE KIDS USA boating safety issues effecting children and NBF’s role, mission, and safety initiatives. NBF wanted to assess whether the enactment of a MOU establishing a partnership between our two organizations would be beneficial.

During their briefing, it become obvious to me that NBF could materially foster increased emphasis by SAFE KIDS on recreational boating safety matters that posed a potential risk of injury or death to children. Their focus is on children 14 years and under. As we discussed the various current issues regarding mandatory PFD wear, mandatory Child PFD wear, USACE PFD test, new on the water activities, CG Strategic Plan, etc., I found that NBF could help them to stay current on the issues and provide useful advice that could affect their programs. NBF and recreational boating safety would also benefit in a number of ways, including being linked to their website, involved in their water safety programs, gaining another large and influential organization’s active support of boating safety initiatives.

Based on the discussions, all felt that the enactment of an MOU between us would be beneficial. Plans are to begin drafting an MOU with SAFE KIDS similar to that NBF signed with NASBLA and NWSC in mid-November.

9/30/2011 American Canoe Assn., Louisville, KY – Carolyn Belmore $1,285.48

3.2 Coordinate Best Practices for On-Water, Skills—Based Boating Education Courses

This visit was an opportunity to witness on the water training activities in conjunction with the ACA Conference in Louisville, KY.
Best Practices evidenced included changing the venue for activities based on a risk analysis of weather and wind conditions on that particular day.

Pre-planning that included working with the City, Fire Department, EMT Services and Mayor’s Office to have all necessary support for the events on the water, which included paddlecraft of all types.

#1 0 Development of relationships between key implementing partners and the importance of on-water training in advancing the RBS Strategic Plan

The visit was also an opportunity to strengthen the relationship between NBF and ACA in support of on-water training and to help advance the RBS Programs in an area where there is significant loss of life in the general population of boaters.